New Hampshire Department of Corrections



FY 2024-2025 Budget Hearing November 28, 2022

Mission Statement

We reduce recidivism by providing safe, secure, humane supervision and evidence based rehabilitation to enhance public safety in New Hampshire.

The New Hampshire Department of Corrections was created by statute in July 1983.

RSA Section 21-H:3 The Department of Corrections, through its officials, shall be responsible for:

- Providing for, maintaining and administering such state correctional facilities and programs as may be required for the custody, safekeeping, control, correctional treatment and rehabilitation of inmates;
- Supervising persons placed on probation and persons released on parole and administering probation and parole services;
- Acting in an advisory capacity in assisting law enforcement agencies and communities in the prevention of crime and delinquency; and
- Ensuring that victims of crime are treated in a manner consistent with RSA 21-M:8-k.

Challenges and Accomplishments

- Continued to experience major challenges in recruitment and retention of staff
- Continued to be challenged with aging infrastructure at the NH State Prison for Men in Concord
- Implemented a corrections specific employee wellness program
- Increased capacity to provide residential substance use disorder (SUD)
 treatment through our Focus program. SUD is the #1 driver of reincarceration.
- Expanded the number of pharmaceutical agents available for Medication
 Assisted Treatment (MAT) to include Sublocade and the enhanced use of
 Vivitrol earlier in a resident's stay versus only at the time of release. Continued
 to offer Naloxone as a harm reduction tool for those releasing from
 correctional facilities.
- Collaborated with the Community College System of NH to allow residents to participate in Computer Numerical Control (CNC) machining boot camp for nine weeks
- Currently working on a planning grant, funded by the National Science
 Foundation, titled Prisons Evolving as Connected Communities (PEACC). PEACC
 will engage community stakeholders to develop a prison model of a connected
 community that will address information and communication technology
 issues.
- Member of the newly formed New England Commission on the Future of Higher Education Behind Bars
- Implemented the Choose Love programming, serving as a model for other correctional institutions across the US, by integrating the Universal Design for Learning Network(UDL) set of principles, which develop learning environments that gives all individuals equal opportunities to learn.

The Agency has been prudent in spending the State's general funds. We have created a budget that funds statutory requirements and will allow the Agency to carry out its mission and serve the citizens of New Hampshire.

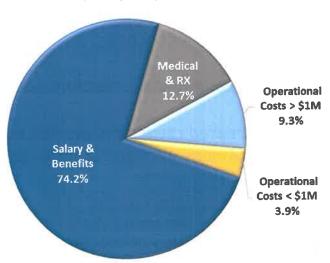
FY 2024 \$149,234,959

Salary & Benefits 73.7%

Operational Costs > \$1M 9.5%

Operational Costs < \$1M 3.9%

FY 2025 \$152,430,988



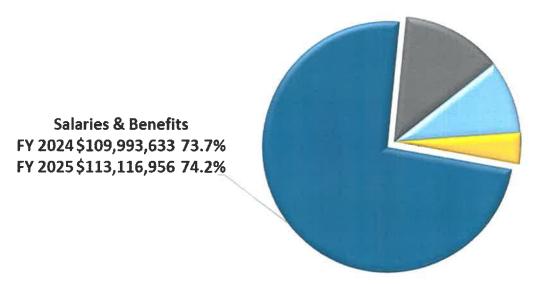
Total General Funds	137,654,706	143,989,030	149,234,959	1,878,708	152,430,988	2,045,5
Total Operational Costs < \$1M	4,669,369	4,781,970	5,891,694	248,811	5,884,285	291,295
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Total Operational Costs > \$1M	12,048,835	13,199,048	14,168,084	1,629,897	14,138,364	1,754,659
Equipment	662,634	553,920	1,100,979	_	890,744	
Current Expense	1,436,768	1,547,240	1,573,823	-	1,573,823	
Food Institutions	2,665,078	2,827,618	2,838,828	_	2,871,328	
OIT Expense	2,967,924	3,966,911	4,221,993	1,080,516	4,370,008	1,052,726
Heat, Electricity & Water	4,316,431	4,303,359	4,432,461	549,381	4,432,461	701,933
Total Medical/RX	15,652,505	13,323,232	13,101,040		10,201,000	
Medical Payments to Providers	12,769,565 15,652,509	13,529,292	19,181,548	_	19,291,383	
Prescription Drugs	2,882,944	2,956,118 10,573,174	3,331,813 15,849,735		15,789,647	
	0.000.044	0.050.440	0.004.040		3,501,736	
Total Personnel Services	105,283,993	112,478,720	109,993,633	-	113,116,956	
Overtime	17,325,269	4,489,526	5,489,526	_	5,489,526	
Salary & Benefits	87,958,724	107,989,194	104,504,107	-	107,627,430	
(excluding Parole Board)	Actual	Adj Auth	Request	Needs	Request	Needs
General Funds	FY 2022	FY 2023	Expenditure	Prioritized	Expenditure	Prioritized
Major Expense Classes			Efficiency	Addl	Efficiency	Addl
			FY 2024	FY 2024	FY 2025	FY 2025

^{*} Full FY 2024-2025 Efficiency Expenditure Request and Additional Prioritized Needs Request can be found on page 12



Personnel Services

Personnel services, averaging 74% of the total general fund request over the biennium, includes classified, unclassified and part-time salaries, holiday pay, overtime and benefits. The positions authorized allow the Department to be successful in its mission to reduce recidivism.



In FY 2024-2025:

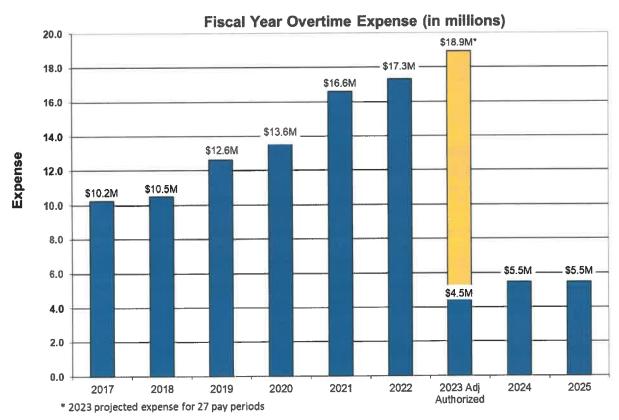
- 973 full-time positions are funded
- Overtime is budgeted at \$5.49M

With personnel services as budgeted for FY 2024-2025 and approval of the statutory language below, the intent is to use surplus funding as it is identified in the personnel services classes to fund overtime. As positions are and remain filled, the need to transfer funding should diminish.

Department of Corrections; The following classes within the department of corrections shall be exempt from the transfer restrictions in RSA 9:17a, 9:17c, classes 10-personal servicesperm classified, 11-personal services-unclassified, 12-personal services-unclassified, 18-overtime, 19-holiday pay, 50-personal service-temp/appointed and 60-benefits. The department is authorized to transfer funding in these classes within and amongst all accounting units provided that any transfer of \$100,000 or more shall require prior approval of the fiscal committee of the general court and governor and council.

Overtime

Overtime results from vacant positions, filling posts due to leave (annual, sick, workers compensation, FMLA), required training, hospital duty, direct observation and military deployment. The need for overtime, as a result of vacant positions, creates the potential for a vulnerable working environment and challenges quality of life issues for staff.

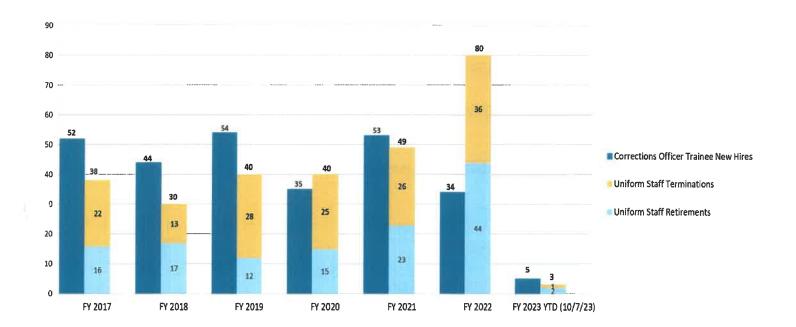


Overtime strategies:

- Offer all corrections officers, leaving the Department in good standing, the opportunity to continue working in part-time officer positions
- Created the following certifications for correctional line personnel in Group II as classified by NH RSA 100-A:1 VII(b):
 - Dual certification to work part-time as a corrections officer in addition to their full-time positions
 - Certification to fill non-armed posts including one-on-one observation, control rooms, and transitional housing units
- Close housing areas, when possible, to reduce required posts

Retention and Recruitment

The number of newly hired corrections officer trainees was above the number of uniformed staff retirements and terminations in FY 2017 through FY 2019, and again in FY 2021. In FY 2020 and FY 2022 this reversed. The Department continues to aggressively recruit corrections officers.



Retention strategies:

- An active DOC Recruitment and Retention Committee
- Active participant in Correctional Leaders Association Recruitment and Retention Committee
- Exit interviews
- Employee recognition
- Enhanced communications
- Established employee wellness areas at each facility
 Creating a leadership academy for employee development
- · Contracting for a corrections' specific wellness app for staff
- Establishing a family support organization

Retention and Recruitment

Recruiting strategies:

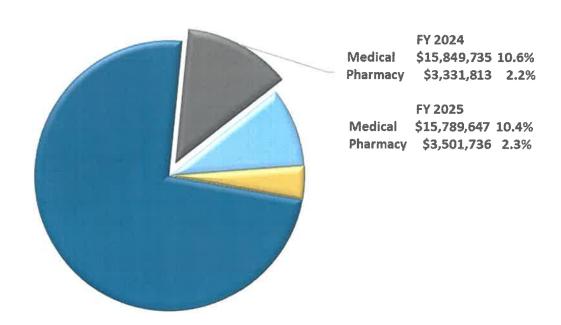
- · A dedicated part-time recruiting corrections officer
- Reassignment of a full-time sergeant now dedicated to job fairs, school events, security on-boarding, and retention efforts
- Updated marketing materials
- Job fairs/speaking engagements 16 in CY 2021, 91 in CY 2022 YTD through 11/16/22
- Introduction to Corrections Program course offered at Berlin High School and Milan High School
- · Part-time corrections officer certification program
- Social media presence
- Participate in local community events
- · Created jobs website to streamline hiring process
- Continuous quality improvement of hiring process





Medical and Pharmacy

The medical and pharmacy request, averaging 12.8% of the total general fund request over the biennium, is budgeted using past expenditures and forecasting future healthcare costs based on national health expenditures as published by the Center for Medicare & Medicaid Services.

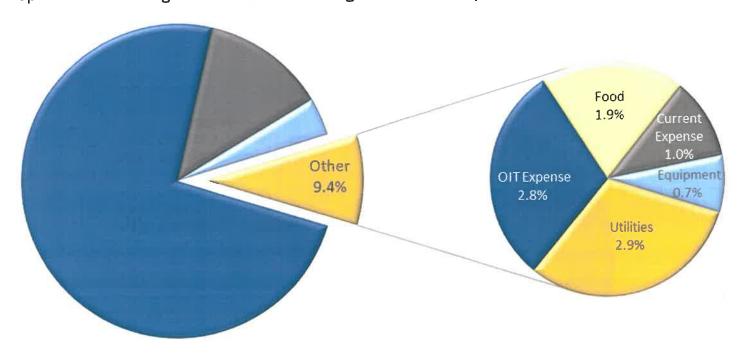


The following footnote is requested to continue in the FY 2024-2025 biennium to allow the Department to provide the medical and pharmaceutical services required by law:

This appropriation shall not lapse until June 30, 2023 (Expenditure Class 101, Accounting Units 5833, 8231 and 8234 within Activity MED465010 and Accounting Unit 6529 within Activity STR461510 and (Expenditure Class 100, Accounting Unit 8236 within Activity MED465010). In the event expenditures are greater than amounts appropriated, the Commissioner may request, with prior approval of the Fiscal Committee, that the Governor and Council authorize additional funding. Upon Fiscal Committee and Governor and Council approval, the Governor is authorized to draw a warrant from any money in the Treasury not otherwise appropriated (Expenditure Class 101, Organizations 5833, 8231 and 8234 within Activity MED465010 and Organization 6529 within Activity STR461510).

Other Operational Costs

Operational expenses listed below are each more than \$1M and when combined represent an average of 9.4% of the total general fund request over the biennium.



Food

FY 2024 \$2,838,828 - FY 2025 \$2,871,328: Over 5,700 meals are served daily while meeting religious and other special dietary needs.

Current Expense

FY 2024 \$1,573,823 - FY 2025 \$1,573,823: This expense is for consumable supplies used by the Department to carry out its mission.

Equipment

FY 2024 \$1,100,979 - FY 2025 \$890,744: The Agency continues to manage its fleet as efficiently as possible. The vehicles have excessive wear and tear from 24/7 usage. Over the biennium 15 vehicles are budgeted to be replaced that are not cost effective to repair or are already out of service.

The Agency provides extensive medical, dental and pharmaceutical services at all three correctional facilities. This budget request contains funds to replace aging medical equipment and purchase automated dispensing units for the pharmacy.

Other Operational Costs Continued

Utilities

FY 2024 \$4,432,461 - FY 2025 \$4,432,461: This expense is for utilities at all Department facilities and includes heat, electricity, water and sewer expense. The following footnote has been requested for FY 2024-2025:

Department of Corrections appropriations budgeted in Class 023 Heat-Electricity-Water, shall not lapse until June 30, 2025. In the event expenditures are greater than amounts appropriated, the Commissioner may request, with prior approval of the Fiscal Committee, that the Governor and Council authorize additional funding. Upon Fiscal Committee and Governor and Council approval, the Governor is authorized to draw a warrant from any money in the Treasury not otherwise appropriated (Department-wide)

OIT Expense

FY 2024 \$4,221,993 - FY 2025 \$4,370,008: This expense is for shared costs with the epartment of Information Technology (DoIT) and the Department's direct costs including:

- Infrastructure, including networking equipment, wiring and network services in three correctional facilities, three transitional housing units, a transitional work center, headquarters, and district offices.
- Virtualized and physical servers to support enterprise applications, agency intranet, reporting and data warehousing.
- Document and file storage to meet mandatory record retention requirements for agency documents; medical and offender records; video and audio evidence.
- Critical enterprise system support for Electronic Health Records System and Offender Management System.
- DolT agency software development team to support agency intranet and secondary systems and applications.

The remaining operational expenses are each less than \$1M each and represent the remaining 3.9% of the FY 2024-2025 efficiency expenditure request.

FY 2024-2025 Additional Prioritized Needs

Additional prioritized needs in FY 2024 total \$1,878,708 and in FY 2025 total \$2,045,954.

Utilities Expense

FY 2024 \$549,381 - FY 2025 \$701,933: This request represents the amount the exceeds the FY 2024-2025 budget target afforded to the Agency. It is estimated that the energy service rate for New Hampshire will go up approximately 75%, natural gas will jump approximately 100% and electrical rates will rise by approximately 110%.

OIT Expense

FY 2024 \$1,080,516 - FY 2025 \$1,052,726: This request is funding for DoIT Shared Costs, replacement of computers, storage, and servers to align with the DoIT replacement cycle, offender management system contract increases, licenses and software to streamline workflows to improve efficiency and provide project management and reporting tools fo leadership. This includes new software to provide in-service training and certification management and use of force reporting for uniformed staff.

Transfer to Other State Agencies

FY 2024 \$4,952 - FY 2025 \$7,137: This request represents DOC's portion of the statewide Employee Assistance Program increase that exceeds the FY 2024-2025 budget target afforded to the Agency.

Worker's Comp

FY 2024 \$243,859 - FY 2025 \$284,158: This request represents DOC's portion of worker's comp increase that exceeds the FY 2024-2025 budget target afforded to the Agency.

FY 2024-2025 General Fund Efficiency Expenditure Request and Additional Prioritized Needs Request (Parole Board not included)

		FY 2024	FY 2024		FY 2025	FY 2025	
		Efficiency	Addl		Efficiency	Addi	
		Expenditure	Prioritized	FY 2024	Expenditure	Prioritized	FY 2025
CLA	DESCRIPTION	Request	Needs	Total	Request	Needs	Total
010	Personnel Services-Permanent	57,399,486	-	57,399,486	58,616,350	-	58,616,35
011	Personnel Services-Unclassified	2,163,296	_	2,163,296	2,163,646	_	2,163,64
018	Overtime	5,489,526	_	5,489,526	5,489,526	-	5,489,52
019	Holiday Pay	1,067,758	-	1,067,758	1,083,775	-	1,083,77
050	Personal Services-Temporary	1,685,251	-	1,685,251	1,685,251	-	1,685,25
060	Benefits	42,188,316	-	42,188,315	44,078,408	-	44,078,40
	Total Personnel Services ≈ 74.0%	109,993,633	-	109,993,633	113,116,956	-	113,116,95
100	Prescription Drugs	3,331,813	- 1	3,331,813	3,501,736		3,501,73
101	Medical Payments to Providers	15,849,735	-	15,849,735	15,789,647	-	
101	Total Medical/RX ≈ 12.8%	19,181,548	-	19,181,548			15,789,64
	Total Medical/NX ~ 12.0%	19,101,940		19,101,546	19,291,383	-	19,291,38
023	Heat, Electricity & Water	4,432,461	549,381	4,981,842	4,432,461	701,933	5,134,39
- 77_	OIT Expense	4,221,993	1,080,516	5,302,509	4,370,008	1,052,726	5,422,73
	Food Institutions	2,838,828		2,838,828	2,871,328	_	2,871,32
20	Current Expense	1,573,823	-	1,573,823	1,573,823	-	1,573,82
030	Equipment	1,100,979	_	1,100,979	890,744	-	890,74
	Total Operations Expense > \$1M ≈ 9.4%	14,168,084	1,629,897	15,797,981	14,138,364	1,754,659	15,893,02
022	Rents & Leases Other than State	623,690	- 1	623,690	631,210	-	631,21
)24	Maint, Other than Bldg/Grounds	156,715	_	156,715	156,715	-	156,71
026	Organizational Dues	5,955	-	5,955	5,955	_	5,95
28	Transfers to General Services	545,290	-	545,290	567,148	_	567,14
039	Telecommunications	521,239	_	521,239	521,239	_	521,23
)47	Own Forces Maint-Bldg/Grounds	300,000	-	300,000	300,000	-	300,00
)48	Contract Maint-Bldg/Grounds	638,717	_	638,717	539,600	_	539,60
)49	Transfer to Other State Agencies	32,196	4,952	37,148	32,196	7,137	39,33
)57	Books Periodicals Subscript	27,731	- 1,002	27,731	27,731		27,73
061	Unemployment Comp	10,833	-	10,833	10,833		10,83
062	Workers' Comp	693,200	243,859	937,059	693,200	284,158	977,3
)66	Employee Training	200,000	_	200,000	200,000		200,00
68	Remuneration	965,185	_	965,185	965,185	_	965,18
70	In-State Travel	388,274	_	388,274	388,274	_	388,27
080		26,750	_	26,750	30,322	_	30,32
89	Transfer to DAS Maintenance Fund	24,258		24,258	24,258	_	24,25
02	Contracts - Program Services	538,329		538,329	594,958	_	594,95
03	Contracts - Operational Services	167,143	_	167,143	167,143	_	167,14
211	Catastrophic Casualty Ins	21,189	_	21,189	23,318	_	23,31
230	Interpreter Service	5,000		5,000	5,000	-	5,00
	Total Operations Expense < \$1M ≈ 3.9%	5,891,694	248,811	6,140,505	5,884,285	291,295	6,175,58